

**THE UNITED REPUBLIC OF TANZANIA**

**PRESIDENT'S OFFICE**

**REGIONAL ADMINISTRATION AND LOCAL GOVERNMENT**



**Proposed TSCP Additional Financing Project**

Ref. No. TSCP/A/15 VOL II/4

**STAKEHOLDERS ENGAGEMENT (PAPs)**

**OF THE DUGA MWEMBENI – AIRPORT ROAD SUB- PROJECT AREA IN TANGA  
CITY**

**April 2016**

**1.0 Background to the Duga-Airport road Project RAP**

As part of the preparation of the TSCP AF, in early March 2014, PMO-RALG (now PO-RALG) prepared the Resettlement Action Plan (RAP) for the then proposed Duga-Airport road sub-project under the AF. The RAP was cleared and disclosed at the World Bank info-shop and in the country through the PO LARG website and made available at the Tanga City Council Office. The objective of the RAP was to provide an agreed plan for the resettlement and compensation of Project Affected Persons (PAPs). The RAP identified a total of 446 assets that would be directly affected by the project in the Wards of Duga and Mwanzange. Out of the 446 compensable assets, 11 were residential structures, 2 commercial structures, 6 land only, 7 annexed structures (such as fences), 1 public/community asset, 184 permanent crops, 6 farms-cum-lands only, and 230 graves. According to the government approved valuation report, the

amount for the compensation for the above impacts was TShs. 750,539,800 to be paid from Tanga City Authority own sources of funds.

## **2.0 Major reason of excluding this subproject and consequently the RAP report from the TSCP AF**

The Tanzania Government through its road agency TANROADS has secured funds from the African Development Bank (AfDB) under the East Africa infrastructure development initiative to improve to tarmac level the Tanga – Pangani- Saadani- Bagamoyo highway road (178km) that will be supervised by TANROADS. It was later noted that a portion of the 178km road will overlap the Duga – Airport road segment (2.7km) that was to be constructed by the Tanga city Authority under PO-RALG to be financed by the World Bank.

The Government of Tanzania, therefore, decided to request the World Bank to utilize the earmarked TSCP-AF fund for the Duga-Airport road to be shifted to improve other three alternative CBD roads of Nguvumali (1.6km), Jamatkhan (0.93km), and street No: 8 (0.83km). The advantage of this request is that more roads within the Tanga City will be up graded and will further reinforce hastened mobility in the city.

It should be noted that these proposed roads will not affect properties and therefore no PAPs or compensation will be involved.

### **2.1 Procedure for excluding the Duga-Airport Road Project from TSCP AF**

One of the safeguards conditions that WB is requiring from the Government as part of the agreement is to ensure that PAPs initially affected by the road project are fully informed of the transitional arrangement and agree with the adopted arrangement that the Tanga City Council (with World Bank finance) will no longer implement the Duga – Airport road sub-project and its associated RAP, instead TANROADS with funds from the AfDB will inclusively carry-on the implementation of the RAP with a longer road stretch.

To ensure that PAPs who were consulted under the TSCP AF and included in the RAP are fully informed about the change and to be ensured that they will compensated in accordance to the disclosed RAP, however, as part of the longer road project that will be implemented by TANROADS and financed by AfDB, the City Authority conducted a series of meetings with stakeholders to inform them on the decision of the government and forthwith actions involving their future wellbeing.

These meetings ensured PAPs attended the meetings or their representatives (it should be noted that graves were the most affected assets, belonging to 185PAPs while the remaining affected properties and assets belonged to only 30 PAPs. It should be noted that some PAPs with graves in the area do not reside in the project area or even Tanga City and therefore were represented by their local leaders that included seven “*Mitaa*” Chairpersons from communities that commonly

use the grave yard. Others who attended the meeting were eight PAPs and the grave yard committee members who are also PAPs as they have graves affected by the project. The grave yard is owned by the Tanga Roman Catholic Church and therefore most of those with graves in the area attend masses at the church; it was therefore agreed that the Church will announce during the masses regarding change in the project implementing agency and that compensation will be as per the RAP prepared for the Duga-Airport Road. The issue regarding graves was also addressed during the Second round consultation with Duga Ward Officials, local leaders and PAPs. (Names and signatures of stakeholders consulted is attached).

In the meetings with PAPs and other stakeholders the objectives were as follows:

1. To inform the PAPs of the Duga- Airport road sub-project on the beneficial change of the implementation arrangement of the sub- project with a multiplier effect of social and economic advantage
2. To inform them that the project (Duga – Airport road – 2.7km) will now be implemented by TANROADS with financial assistance from the African Developmental Bank (AfDB) and not the Tanga City Council under PO-RALG that was to be financed by the World Bank.
3. To inform PAPs that there will still be fairly compensated as per their loss by elaborating the entitlements as per the RAP prepared for the Duga-Airport. To get views, concerns and suggestions of the PAPs so to ensure that the process is well managed.

### **3.0 Complementary Public Meeting with PAPs**

A public meeting was convened on 12<sup>th</sup> November, 2015 at Duga Ward office in Tanga City with the purpose of informing and, seeking a common understanding and consensus on accepting to use the opportunity of the Tanga – Pangani –Bagamoyo road infrastructure improvement that will include a section of an urban by-pass road of Duga Mwembeni to Airport as mentioned in Section 2.0 above.

The main agenda was the city delegation to vividly explain to the PAPs about the decision made by the government for their advantage and the nation as a whole to embark on the major road construction to be financed AfDB that will include the road stretch of Duga –Airport planned to be funded by the World Bank. The key issue therein was on how they will be compensated and resettled amidst that change of the financing arrangement.

The meeting was attended by 20 PAPs some of whom were representatives of PAPs and, 8 officials from the city council. The Mtaa Chairman opened the meeting and urged the participants particularly the PAPs to keenly follow the proceedings and contribute to the discussion for arriving at a common understanding and satisfaction. Likewise, the city TSCP coordinator (Eng. Afwilile M. Lamsy) on behalf of the city council broadly explained to the

PAPs on the plans and actions of the government with regard to the change of mode of financing for construction of the Duga Mwembeni to Airport road. He informed them about the on- going inter- state infrastructure development involving East African Countries and that the government has secured funds from AfDB to construct the Tanga – Pangani - Bagamoyo highway road (178km) under the guidance of TANROADS under the Ministry of Works. A piece of road in that highway is the Duga Mwembeni to Airport road which was planned to be built under TSCP Additional Financing of the World Bank through PO-RALG.

The key point that the TSCP coordinator underpinned to the PAPs was that based on the valuation of properties done and approved by the government and the World Bank, PAPs will be compensated according to the RAP prepared for the Duga-Airport road and not otherwise. Moreover, he cleared their doubts by assuring them that the city council will work closer with TANROADS and PO-RALG in ensuring that they will be compensated. It was an interactive meeting and various crucial questions on the certainty of delays and their rights were raised by the PAPs and at the end, they were satisfied with the clarity of the responses made by the TSCP coordinator on behalf of the city authority.

### **3.1 Second Round Consultation with Duga Ward Officials, Local Communities Leaders and PAPs**

A second round meeting was conducted in 8<sup>th</sup> January, 2016 that was attended by 18 PAPs, Officials from TCC, and Officials from PO-RALG Head quarters, Ward Councilor, Ward Officials, Mitaa Executive Officers and seven local leaders from all seven “*Mitaa*” affected by the project. The following were issues raised by PAPs:

- PAPs and their local leaders accepted the new arrangement of the project being implemented by TANROADS,
- PAPs insisted that they should be ensured that compensation procedures will be well handled as per the RAP prepared for the Duga- Airport Road,
- Another request was to know if it is possible for them to know when exactly they will be compensated,
- PAPs noted that there has been change of alignment in some parts from the initial alignment under the city authority; the major concern is what will happen to those left out (i.e. were initially in the TCC RAP but have been left out by the TANROADS valuation due to minor change of the alignment. It should be considered that people had stopped undertaking any development activities and,
- Finally, they requested that during construction project affected communities should be given priority of employment.

### **3.2 Consultation with TANROADS – Tanga Regional Manager**

- TANROADS Manager informed the team that they are at final stages of preparing the project documents as of late TANROADS has received final bidding documents opening room for tender advertisement and,
- With regard to RAP, a report has already been prepared and currently TANROADS is planning to undertake verification of the valuation report prior to compensating those affected by the project.

### **3.3 Meeting with grave yard PAPs Committee**

- The Committee recommended a need for them to verify with TANROADS to find out if there is change in alignment in the grave yard area so that they can identify if there is addition or omission of PAPs from the initial alignment by the city authority,
- The committee accepts the current arrangement of TANROADS implementing the project as well as compensating them as long as the compensation is fair and prompt and,
- They acknowledge that the Tanga city authority has already shown them an alternative site to relocate their affected graves in an area known as Pongwe within the City.

### **3.4 Meeting with Roman Catholic Church (Institutional PAP)**

- The Church officials commented that the institution has no objection with the arrangement of the project being implemented by TANROAD as well as receiving compensation paid by TANROADS as long as it follows all what was agreed in all the meetings and in accordance with the disclosed RAP,
- It was later emphasized that TCC should finalize land allocation of the new grave yard in Pongwe,
- TCC should also write a formal letter to the church informing them of the current arrangement of the project implementation (i.e. now under TANROADS.) and,
- The church concluded that their administration will ensure that this information is shared at the church so that all those with graves that are likely to be affected are well informed of the new arrangement.

### **3.5 Meeting with Tanzania Airport Authority (TAA) – Tanga Airport Officials**

- The airport authority accepts the new arrangement as long as affected properties are compensated as per the legal requirements.

- It was also insisted that TCC should write an official letter regarding this new arrangement to TAA.

#### **4.0 Way forward**

Activities to be undertaken by PO-RALG and TCC have been determined by the stakeholders meeting; therefore the following will be undertaken:-

1. Officially close the valuation report – this will be done once there is an approval from the World Bank of withdrawing the RAP report for Duga- Airport Road project,
2. Finalize alternative land procedures for relocating the affected graves, this will be done in collaboration with TANROADS,
3. Write formal letters to all relevant institutions to inform them of the change of project implementer from TCC to TANROADS,
4. Review the valuation reports prepared by TCC and the one prepared by TANROADS to countercheck if there are any PAPs left out of or included in the TANROADS valuation report. There is a possibility of some PAPs being left out due to change of alignment by TANROADS in some sections of the road.
5. Review the valuation reports prepared by TCC and the one prepared by TANROADS to countercheck if those who were under the RAP for the AF are compensated in accordance to the disclosed RAP
6. Once the list of PAPs left out is determined TCC will officially communicate with these PAPs to inform them that they are no longer affected by the Road project.
7. The Tanzania Land Acquisition Act and the WB regulations are silent about such PAPs that have been previously been included in a project and then no longer affected by the project. – i.e. mechanisms of handling such PAPs.  
TCC has therefore considered compensating them for the disturbance and will therefore receive equivalent to the disturbance allowance derived from the valuation report prepared by TCC.

## STAKEHOLDERS RESPONSE MATRIX

	<b>Stakeholders views and concerns</b>		<b>Response from TCC/PO-RALG</b>
	<b>Initial Public Meeting with PAPs</b>		
	<p>The key issue there – in was on how they will be compensated and resettled amidst that change of financing arrangement.</p>		<p>-The main agenda was the city delegation to vividly explain to the PAPs about the decision made by the government for their advantage and the nation as a whole to embark on a major road construction of Tanga- Pangani- Bagamoyo to be financed AfDB that will include the road stretch of Duga –Airport planned to be funded by the World Bank.</p> <p>-Moreover, he cleared their doubts by assuring them that the city council will work closer with TANROADS and PO-RALG in ensuring that they will be fairly compensated. This implying that principals of the RAP that was disclosed will be kept and they will be compensated in accordance to the Duga-Airport Road RAP</p>
	<p>There has already been a delay in PAPs receiving compensation</p>		<p>-It is a legal requirement to pay PAPs with interest if there is delay in paying compensation, this is also stipulated in the RAP report</p> <p>-International financial institutions indicates that PAPs should be paid at the market rate so all this will be applicable and therefore PAPs should not be worried with the delay.</p>
	<b>Consultation with TANROADS – Tanga Regional Manager</b>		
	<p>TANROADS is in the final stages of preparing the project documents that will later include preparations of tender documents.</p> <p>With regard to RAP, a report has already been prepared and currently TANROADS is planning to undertake verification of the valuation report.</p>		<p>TCC will further consult TANROADs to verify issues of change in alignment and individuals likely to be left out as a result of change in alignment</p>

	<b>Second Round Consultation with Duga Ward Officials, Local Leaders and PAPs</b>	
PAPs and officials accepted the new arrangement of project being implemented by TANROADS		The project will have even further benefits to the locals and the Nation at large
PAPs insisted that they should be ensured that compensation procedures will be well handled as per the agreements that include payment to follow both National requirements and those of financial institutions.		The current project is under TANROADS financed by AfDB. The AfDB has similar consideration of PAPs as those of the WB and therefore PAPs should be assured that payment will follow both National requirements and those of the AfDB
Another request was to know if it possible for them to know when exactly people will receive compensation?		TANROAD is in the final procedures of preparing documents; once ready PAPs will be compensated prior to project implementation. It should however be noted that any delays in compensation will be accommodated as it is a legal requirement to update payments if delayed more than six months after approval of the valuation report
In some parts of the Duga-Airport road, there has been change of alignment i.e from the initial alignment under TCC- major concern is what will happen to those left out (i.e. were initially in the TCC RAP but have been left out of by the TANROADS alignment.)		Though the law is silent about what happens to such PAPs, TCC will consider compensating those left out some sort of a disturbance allowance
During construction locals should be given priority of employment.		This is a requirement of the Government that contractors should give employment priority to locals
	<b>Meeting with grave yard PAPs Committee</b>	
There is a need for the committee to verify with TANROADS to find out if there is change in alignment in		TCC in collaboration with the committee will work with TANROADS to identify areas that there has been change in



	the grave yard area so that they can identify if there is addition or omission of PAPs from the initial alignment by TCC.	alignment and also to identify individuals who will no longer be PAPs
	The committee accepts the arrangement as long as the compensation is fair and prompt	All affected properties will be legally compensated as per the Tanzania requirements and those of the African Development Bank which are similar to those of the World Bank
	They acknowledge that TCC has already shown them an alternative site to relocate their graves in an area known as Pongwe within the City.	TCC will finalise allocation of the graves and will work closely with TANROADs during the process of allocating the graves.
<b>Meeting with Roman Catholic Church (Institutional PAP)</b>		
	The Church has no objection with the arrangement of the project being implemented by TANROAD as well as receiving compensation paid by TANROADs as long as it follows all what was agreed in meetings	All affected properties will be legally compensated as per the Tanzania requirements and those of the African Development Bank which are similar to those of the World Bank
	It was later emphasized that TCC should finalize land allocation of the new grave yard in Pongwe.-	TCC will finalise allocation of the graves and will work closely with TANROADs during the process of allocating the graves.
	TCC should also write a formal letter to the church informing them of the current arrangement of the project implementation (i.e. now under TANROADS.)	Once the World Bank approves closure of the RAP report, an official letter will be written to all PAPs to inform them of them that compensation will be under TANROADs
	The church concluded that they administration will ensure that this information is shared at the church so that all those with graves that are likely to be affected are well informed of the new arrangement.	TCC will follow up with the church if there will be any issues/ comments from church members that would require further elaboration or action
<b>Meeting with Tanzania Airport Authority (TAA) – Tanga Airport Officials</b>		

	TAA accepts the new arrangement as long as affected properties are compensated as per the legal requirements.	All affected properties will be legally compensated as per the Tanzania requirements and those of the African Development Bank which are similar to those of the World Bank
	TCC should write an official letter regarding this new arrangement to TAA.	Once the World Bank approves closure of the RAP report, an official letter will be written to all PAPs to inform them of them that compensation will be under TANROADs

## List of PAPs and Stakeholders Consulted

	<b>Name</b>	<b>Position</b>
	Khalid R. Hamza	Councilor-Duga Ward
	SaumuMmbaga	MtaaChair person-Duga
	Amina Y. Kassim	Ward Executive Officer
	Sofia Mwanyika	Mtaa Executive Officer
	Eng Lamsay	TSCP Coodinator
	Charles C. Komba	Valuer TCC
	Eng Arafat O. Kaniki	TSCP- CTC- TCC
	Eng. Afiwilile M. Lamsy	TSCP Coordinator TCC
	Dr. Hante M	PO- RALG- Dodoma
	Zainab Ngonyani	PO- RALG- TSCP
	Eng K Mvano	PO-RALG-TSCP
	Victoria Yongolo	Mtaa Executive Officer
	Amani M. Cherry	MtaaChair person-Duga Mpya
	AngeitileMwipesile	MtaaChair person-Magomeni
	Hassani S. Ngiusa	MtaaChair person-Magomeni B
	Fatma A. Msawe	Ward official
	SamwelMzava	Mtaa Executive Officer
	Zahoro Saidi	Mtaa Chair person
	Bawari O. Kileo	Mtaa Chair person
	FatumaAbdalla	Mtaa Chair person
	Zawara E. Mkwizu	Mtaa Executive Officer
	Salma H. Mpanda	Mtaa Executive Officer
	Mariam Ngowi	Airport Manager-Tanga
	Abdallah Mtunguja	Tanga Airport
	Rev.Fr.PaulS.Semng'indo	Priest - St. Anthony Church– Tanga
	Rev.Fr.ThomasJ.Kiangio	Priest - St. Anthony Church– Tanga
	KhalifaShemahonge	Acting City Director
	A.K. Msofe	Chairman Graves committee and PAP
	Felix G.Tarimo	Member-Graves committee and PAP
	Aloyce William	Member-Graves committee and PAP
	Mr. Salvatory S. Kalatunga	Member-Graves committee
	Leila S Bakari	PAP
	Salim Mkoroto	PAP
	Aziza Faraji	PAP
	ZainaSalehe	PAP Representative
	Jonathan Sempole	PAP
	Said Mchonga	PAP
	Ally S Mbwana	PAP Representative
	Juma R Abdulla	PAP
	Idrisa Zuba	PAP
	MfaumeRoga	PAP
	Zainab Tariano	PAP Representative

	Zuwena H Khalif	PAP Representative
	Omari Kibwana	PAP Representative
	Hashim Kupaza	PAP
	Hassan Mohamed Fahari	PAP Representative
	Zakia Abdullah	PAP Representative
	Sadic S Muba	PAP
	Ally S Ilala	PAP
	Mwajiti Kombo Said	PAP Representative
	Rehema Y Gumbo	PAP

MATHURIO YA KIKAO CHA WAKAZI WA KATA YA DUGA  
WA MAENEO YATAKAYOPITWA NA BARABARA - DUGA AIRPORT-ROAD.

NA	JINA LA MMILIKI	NAFASI	SANIHI.
1	SALIM MUSA MKOROTO	Miliki	S. M. K.
2	LEILA SULEIMAN BAKARI	Mmiliki	L. K. Bakari
3	AZIZA ABASI FARAJI	Aziza A. Faraj	A. A. F.
4	ZAINA AKIDA SALEHE.	MWAKILISHI	Z. A.
5	JONATHAN KIVUGO SEMPLE	Mmiliki	J. K. S.
6	SAIDI ALLY MCHONGA	Miliki	S. A. M.
7	ALLY SHAWRI MBANANA.	Mwakilishi	A. S. M.
8	JUMA RAJAB ABDALLAH.	Mmiliki	J. R. A.
9	IDRISA BAKARI ZUBA.	I. B. Zuba	I. B. Zuba
10	MEFUME ROGA.	Mmiliki	M. R.
11	ZAINAB TARIANO	Mwakilishi	Z. T.
12	ZENA HAMADI KHALAF	Mwakilishi	ZENA
13	OMARI AHMADI KIBWANA	Mwakilishi	O. A. K.
14	HASHIM JUMA KUPAZA	Mmiliki	H. J. K.
15	HASSAN MOHAMED FAKARI	Mwakilishi	H. M. F.
16	ZAKIA ABDALLAH	Mwakilishi	Z. Abdalla
17	SADIC SAID MUBA	Mmiliki	S. S. M.
18	ALLY SALIM ILALA	Mmiliki	A. S. I.
19	MWANJINI KOMBO SAID.	Mwakilishi	M. K. S.
20	REHEMA YASIN GUMBO	Mmiliki	R. Y. Gumbo